# Accountability in Higher Education

American Council on Education
Paul Lingenfelter, SHEEO

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# What does the public want?

Double the degree production of the 1960s with no compromise in quality.

# 2002 High School sophomores plan:

♦ At least a baccalaureate degree — 80%

- ♦ A graduate or professional degree 40%
- ♦ Some postsecondary education 11%

♦ No postsecondary education – 9%

#### The Case Against the State

The instruction and research of colleges and universities:

- Build prosperity
- Enhance the quality of life
- Are essential for a successful democracy

The Case Against the State

Enrollment demand is unrelenting
YET

State funding is decreasing as a percentage of university revenues

AND

Higher education is receiving a decreasing percentage of state appropriations

#### **The States Respond:**

- We have funded enrollment growth and inflation
- Tuition and fees increases have greatly exceeded inflation
- The people have needs <u>in addition to</u> higher education
- Where is all the money going?

#### **Higher Education Responds:**

The CPI doesn't come close to actual cost increases in higher education

#### Our market basket includes:

- High priced talent
- Cutting edge technology
- Etc.

#### **Higher Education Responds:**

#### The money is going for:

- (Barely) competitive faculty salaries
- Student aid and student services
- Health care costs and retirement
- Keeping pace with technological change
- Keeping programs current
- Teaching loads to attract strong faculty
- O&M of aging facilities

#### The State Responds – What about:

- Incoherent curricula courses on obscure topics
- Lots of mediocre research
- Wasteful competition for empty prestige
- Wasteful uses of faculty time
- Frills (athletics, amenities) for pampered students (Your children and mine!)
- Unjustified reductions in teaching loads
- No motivation to reduce costs in seller's market

#### **Grand Jury's Deliberations:**

- We need excellent higher education, and lots of it.
- We only have so much money.
- Can't you folks figure this out?

**Grand Jury's Verdict:** 

**Plaintiff** 

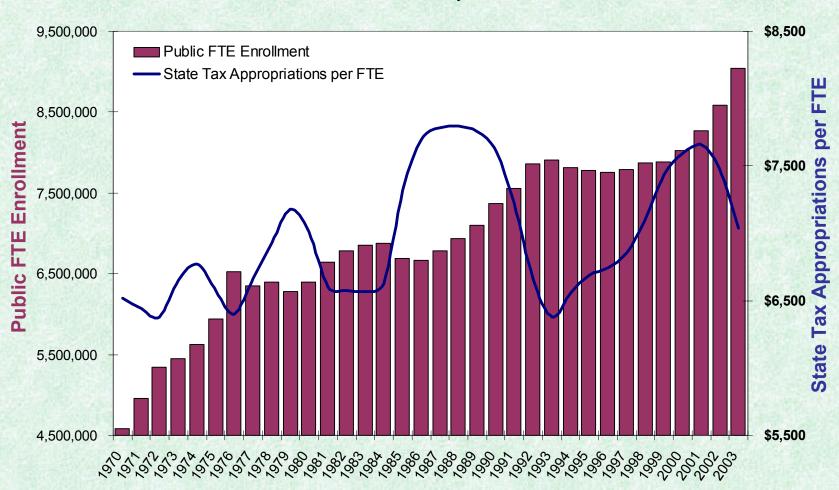
and

Defendant

- both indicted!

### **The National Numbers**

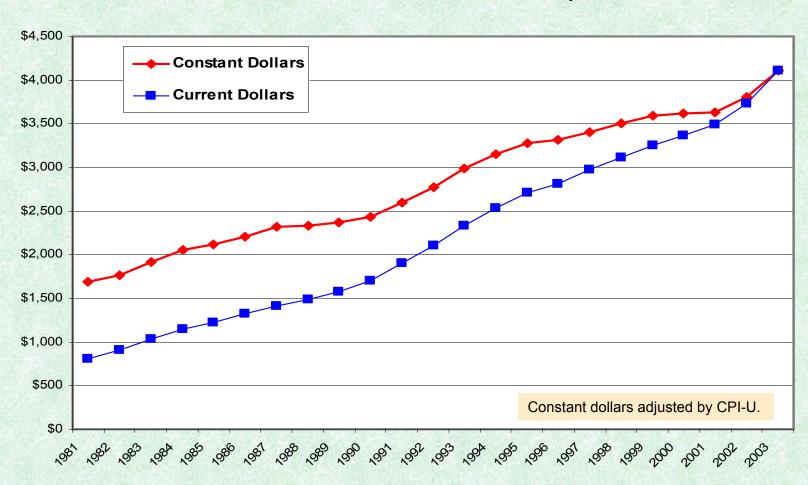
# **Enrollment and State Tax Appropriations per FTE** in Constant 2003 Dollars, Fiscal 1970 - 2003



Sources: Grapevine and NCES Digest of Education Statistics

## **The National Numbers**

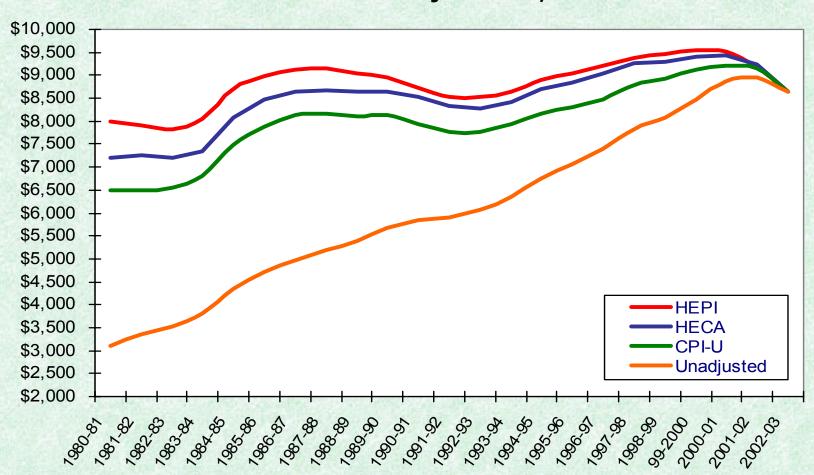
# Public Four-Year Tuition and Fees in Current dollars and Constant Dollars, 1981-2003



Source: College Board, Trends in College Pricing 2003

### **The National Numbers**

Total Educational Funding per FTE
Under Alternative Inflation Adjustments, Fiscal 1981 - 2003



Source: SHEEO State Higher Education Finance

## What's the Answer?

# **Better accountability!**

# The National Commission on Accountability in Higher Education

#### Commissioners:

- Two Governors
- Three legislators
- Three state higher education executives
- Three institutional leaders
- Two business representatives

#### Research and Advisory Group:

- Joseph C. Burke
- Peter T. Ewell
- Margaret A. Miller
- Nancy Shulock
- Jane V. Wellman

# What is "better accountability?"

- Not the status quo Unfocused, unread, unused reporting exercises;
- Not measuring performance, rewarding performance or punishing the lack of performance;
- Not centralized bureaucracies, but

A WAY TO IMPROVE PERFORMANCE

# The National Commission on Accountability in Higher Education

#### **Fundamental Principles**

- Responsibility for performance and accountability – is shared among
  - Teachers and learners
  - Policy makers and educators
- Effective accountability must be based on:
  - Pride, not fear
  - Aspirations, not minimum standards

# The National Commission on Accountability in Higher Education

#### **Components of Effective Accountability**

- Affirm and pursue fundamental goals
  - The public agenda vs. market position
- Establish and honor a division of labor
  - Top-down centralization is a dead end
- Focus on a few priorities at every level
  - No focus, no progress
- Measure results, respond to evidence
  - Elementary Baldridge

# **State Responsibilities**

- Set clear public goals for higher education
  - Participation and success rates
  - Research and service productivity
- Stay focused on a policy agenda, stay out of institutional operations
- Measure results, including student learning, and work collaboratively to achieve goals
- Provide necessary resources

# Federal Responsibilities

- Focus on enhancing access to opportunity
  - Financial assistance
  - GEAR Up and TRIO
- Maintain, enhance research support and quality
- Improve data resources
  - Create Student Unit Record System to track retention, success, net cost data
  - Improve, expand NAAL
  - Consumer Information

# **Institutional Responsibilities #1**

- Improve teaching and learning
  - Establish clear goals for general education and each academic program
  - Assess learning achievement systematically
  - Disclose results and work for improvement
- Assure access to opportunity in tuition and financial aid policies

# **Ins**titutional Responsibilities #2

- Assure research quality and value
  - Employ high standards for institutional support
  - Recognize different kinds of scholarly work
- Improve productivity in these ways:
  - Increase curricular coherence and focus
  - Help improve student preparation
  - Use technology to reduce cost and improve quality
  - Streamline, outsource operations
  - Reallocate toward priorities

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